

Message Text

CONFIDENTIAL

PAGE 01 USUN N 02706 030156Z

60

ACTION IO-14

INFO OCT-01 ISO-00 ABF-01 OMB-01 TRSE-00 CIAE-00 DODE-00

PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 AF-10 ARA-16 EA-11 EUR-25

NEA-14 ACDA-19 SAM-01 DRC-01 /189 W
----- 086253

R 030119Z AUG 74

FM USMISSION USUN NY

TO SECSTATE WASHDC 4979

C O N F I D E N T I A L USUN 2706

E.O. 11652: GDS

TAGS: PFOR AFIN UN XF

SUBJ: UNEF TROOP REIMBURSEMENT

REF: A. USUN 2426; B. STATE 155288 C. STATE 156333

SUMMARY: SYG HAS TENTATIVELY AGREED TO FORMULA FOR SUBMISSION TO UNGA. IF ADOPTED, FORMULA WOULD RESULT IN INCREASED COSTS FOR UNEF/ UNDOF AND PROBABLY BE APPLIED TO OTHER UN PEACEKEEPING OPERATIONS. FORMULA LIKELY TO APPEAL TO LDC CONTRIBUTORS, BUT BE DISADVANTAGEOUS TO WEO CONTRIBUTORS. SYG HAS REJECTED PAYMENT OF R&R ALLOWANCE TO TROOPS. END SUMMARY.

1. SYG RECENTLY HELD MEETING FIRST REPORTED PARA 3 REFTEL (A) WHICH WAS ATTENDED INTER ALIA BY URQUHART, DAVIDSON, RYAN AND LANSKY. LANSKY, IN RESPONSE PARTLY TO DEMARCHES BY MISOFF, INCLUDING DISCUSSION OF IDEA CONTAINED PARA 2 REFTEL (C), ATTEMPTED TO IMPRESS ON GROUP THAT VIEWS OF MAJOR DONORS SUCH AS US HAD TO BE CONSIDERED ALONG WITH THOSE OF TROOP CONTRIBUTORS. TO DATE, ACCORDING TO LANSKY, AMBASSADOR BOYD (PANAMA) HAS HAD EAR OF WALDHEIM IN PRESSING LDC TROOP CONTRIBUTORS' VIEWS.

2. RESULT OF MEETING WAS THAT SYG TENTATIVELY AGREED TO REIMBURSEMENT FORULA AS OUTLINED BELOW, SUMMARY OF WHICH SYG CONVEYED TO CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02706 030156Z

AMBASSADOR BENNETT WHEN LATTER MADE INQUIRY DURING LUNCHEON EARLIER

IN WEEK. FORMULA IS BASED ON WALDHEIM'S STRONGLY HELD VIEW OF "EQUAL PAY FOR EQUAL WORK," WHICH HAS BEEN PRINCIPLE PRESSED BY AMB. BOYD AND LDC CONTRIBUTORS. FLAT RATE OF \$350 PER MAN PER MONTH WOULD BE PAID BY UN TO ALL CONTINGENTS IRRESPECTIVE OF GRADE, STATE OF READINESS, ETC. AN ADDITIONAL \$150 PER MAN PER MONTH WOULD BE PAID TO "TECHNICIANS" SUCH AS DOCTORS, ENGINEERS, ETC. IN RECOGNITION OF THEIR HAVING SKILLS WHICH ARE MORE COSTLY. BASED ON AVERAGE OF 6,500 TROOPS ALL RANKS IN UNEF/UNDOF, SECT PROJECTS THAT ABOUT 2,000 (30 PERCENT) WOULD BE ENTITLED TO "TECHNICIAN RATE." FOR FIRST 12 MONTHS OF UNEF THIS WOULD RESULT IN ADDITIONAL \$16 MILLION COST - \$13.7 MILLION FOR FLAT \$350, AND \$2.3 MILLION FOR TECHNICIANS. A SIMILAR AMOUNT WOULD BE REQUIRED FOR FUTURE PERIODS WHICH COULD BE EVEN HIGHER DUE TO INFLATION AND CURRENCY ADJUSTMENTS. THIS PROPOSAL, WHICH APPARENTLY FORMULATED BY USYG DAVIDSON, HAS ADDED ADVANTAGE TO SYG SINCE POLAND, WITH LARGEST NUMBER OF TECHNICIANS AND PRESSING FOR HIGH REIMBURSEMENT BY UN, WOULD BE MAJOR BENEFACTOR, WITH CANADA RUNNING A DISTANT SECOND. FORMULA IS BEING DISCUSSED WITH ALL TROOP CONTRIBUTORS AND IF THEY ARE FAVORABLY DISPOSED, SYG INTENDS TO RECOMMEND IT TO UNGA EARLY IN UPCOMING SESSION. AMB BOYD'S INITIAL REACTION WAS NOT TO OBJECT, ALTHOUGH HE ARGUED THAT TECHNICIANS RATE PROBABLY WOULD APPLY TO ONLY 10 PERCENT OF UNEF/UNDOF. SECRETARIAT WILL MEET INDIVIDUALLY WITH OTHER TROOP CONTRIBUTORS WITH NEXT IN LINE BEING SWEDEN, AUSTRIA AND FINLAND.

3. LANSKY TOLD MISOFF THAT HE PERSONALLY WAS OPPOSED TO ABOVE FORMULA SINCE IT WOULD RESULT IN PROFIT TO SOME CONTRIBUTORS (LDCS) AND NOT PROVIDE ADEQUATE REIMBURSEMENT TO OTHER (NORDICS AND OTHER WESTERNERS). HE SAID HE ARGUED THIS POINT WITH SYG WHO RESPONDED THAT IF CERTAIN HIGH COST CONTRIBUTORS DID NOT AGREE HE HAD "IN HIS DESK DRAWER 15 OTHER OFFERS OF CONTINGENTS" (PRIMARILY AFRICANS) WHICH HE WOULD DRAW ON IF NECESSARY.

4. SYG ALSO DECIDED TENTATIVELY THAT IF THIS FORMULA ACCEPTABLE HE WOULD APPLY IT TO UNFICYP AND ANY FUTURE PEACEKEEPING OPERATIONS. WALDHEIM'S REASONING IS THAT UNEF/UNDOF PRECEDENT WOULD MAKE IT DESIRABLE AND NECESSARY TO APPLY THIS TO ALL UN OPERATIONS.

5. WALDHEIM ALSO TOLD BENNETT THAT HE HAD REJECTED PROPOSAL FOR CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 02706 030156Z

R&R ALLOWANCE FOR TROOPS SINCE THEY SERVED ONLY SIX MONTHS WITH THE FORCE BEFORE ROTATION. SYG HAS BEEN UNDER PRESSURE FROM GENERAL SIHLASVUO TO PROVIDE A LUMP SUM PAYMENT TO EACH SOLDIER WHICH WOULD COST ABOUT \$1.2 MILLION PER SIX MONTH PERIOD. WHILE SYG INITIALLY SUPPORTED IDEA AND IN FACT PRESENTED OUTLINES OF PROPOSAL TO ACABQ, HE SUBSEQUENTLY BACKED OFF AS RESULT OF HIS LAST VISIT TO AREA WHEN HE GOT IMPRESSION, BASED ON VIP TREATMENT ACCORDED HIM, THAT CONTINGENTS WERE LIVING FAIRLY WELL.

6. RE REFTEL(B), ASIDE FROM UKUN WE HAVE HAD LITTLE SUCCESS IN CONTACTING OTHER MISSIONS SINCE INDIVIDUALS CONCERNED WITH QUESTION UNAVAILABLE. RECENT CYPRUS PROBLEM HAS PUSHED UNEF TO SIDE FOR TIME BEING AND THEREFORE WE HAVE DECIDED NOT TO MAKE FURTHER DEMARCHES UNTIL MATTERS HAVE SETTLED DOWN. BEFORE RESUMING CONTACTS WITH OTHER DELS, WOULD APPRECIATE DEPARTMENT'S VIEWS ON ABOVE FORMULA.

COMMENT: FORMULA HAS ADVANTAGE OF ESTABLISHING BASE AND SUPPLEMENTARY PAYMENT SIMILAR TO DEPT'S IDEA AOTHOUGH HERE LATTER WOULD BE LIMITED AND NOT ON VOUCHER BASIS. POTENTIALLY MOST SERIOUS DEFECT IN FORMULA IS THAT WITH FIXED RATES WESTERN TROOP CONTRIBUTORS MIGHT NOT BE WILLING IN FUTURE TO ASSUME BURDEN OF DIFFERENCE BETWEEN THEIR ACTUAL COSTS AND UN REIMBURSEMENT AND THUS AT BEST BE HESITANT TO PARTICIPATE IN UN PEACEKEEPING OPERATIONS. SINCE REIMBURSEMENT RATE WOULD MORE THAN COVER COSTS OF LDC CONTRIBUTORS, THEY MIGHT BE MORE WILLING TO PARTICIPATE SINCE IN ADDITION TO POLITICAL MOTIVES THEY COULD TURN A PROFIT.
SCALI

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LESS DEVELOPED COUNTRIES, SECRETARY GENERAL, MILITARY PERSONNEL, INTERNATIONAL PEACEKEEPING FORCES, FINANCIAL CONTRIBUTIONS, DEBT REPAYMENTS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 03 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974USUNN02706
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740212-0004
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740876/aaaacmxu.tel
Line Count: 135
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. USUN 2426; B. STATE 155288 C. STA, TE 156333
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 02 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUL 2002 by elyme>; APPROVED <26 FEB 2003 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNEF TROOP REIMBURSEMENT
TAGS: PFOR, AFIN, XF, UN, UNEF, UNGA
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005